



State of California—Health and Human Services Agency
Department of Health Care Services



GAVIN NEWSOM
Governor

September 27, 2019

Mr. Richard C. Allen, Director
Western Regional Operations Group
Centers for Medicare & Medicaid Services
San Francisco Regional Office
90 Seventh Street, Suite 5-300 (5W)
San Francisco, CA 94103-6707

STATE PLAN AMENDMENT 19-0043: QUALITY AND ACCOUNTABILITY
SUPPLEMENTAL PAYMENT PROGRAM

Dear Mr. Allen:

The Department of Health Care Services (DHCS) is submitting the enclosed State Plan Amendment (SPA) 19-0043 for your review and approval.

On June 24, 2015, AB 119 (Statutes 2015, Chapter 17) was enacted into law, effective August 1, 2015. AB 119 authorizes the renewal of the Quality and Accountability Supplemental Payment (QASP) Program for five years, and directs DHCS to implement quality measures for the QASP Program. This SPA addresses the renewal of the QASP Program for Rate Year 2019-20, and revision of the quality measures.

DHCS is submitting the following SPA documents for your review and approval:

- CMS 179 – Transmittal and Notice of Approval of State Plan Material
- Supplement 4 to Attachment 4.19 D – pages 20, 21, 23, 24 (Clean)
- Supplement 4 to Attachment 4.19 D – pages 20, 21, 23, 24 (Redline)
- Standard Funding Questions
- Federal Budget Impact Methodology


A public notice containing the proposed renewal and changes to the QASP Program was published on July 8, 2019.

On July 9, 2019, CMS informed DHCS that a tribal notice was not required for this SPA.

Mr. Richard C. Allen
Page 2
September 27, 2019

If you have any questions regarding this SPA, please contact Ms. Connie Florez, Chief, Fee-For-Service Rates Development Division, at (916) 552-9600.

Sincerely,



Mar Cantwell
State Medicaid Director
Department of Health Care Services

Enclosures

cc: Ms. Jacey Cooper
Senior Advisor
Health Care Programs
Department of Health Care Services
Jacey.Cooper@dhcs.ca.gov

Ms. Lindy Harrington
Deputy Director
Health Care Financing
Department of Health Care Services
Lindy.Harrington@dhcs.ca.gov

Mr. Robert Ducay
Assistant Deputy Director
Health Care Financing
Department of Health Care Services
Robert.Ducay@dhcs.ca.gov

Ms. Connie Florez, Chief
Fee-For-Service Rates Development Division
Department of Health Care Services
Connie.Florez@dhcs.ca.gov

**TRANSMITTAL AND NOTICE OF APPROVAL OF
STATE PLAN MATERIAL
FOR: CENTERS FOR MEDICARE & MEDICAID SERVICES**

1. TRANSMITTAL NUMBER

1 9 — 0 0 43

2. STATE

California

3. PROGRAM IDENTIFICATION:

Title XIX of the Social Security Act (Medicaid)

TO: REGIONAL ADMINISTRATOR

CENTERS FOR MEDICARE & MEDICAID SERVICES
DEPARTMENT OF HEALTH AND HUMAN SERVICES

4. PROPOSED EFFECTIVE DATE

August 1, 2019

5. TYPE OF PLAN MATERIAL (*Check One*)☐ NEW STATE PLAN☐ AMENDMENT TO BE CONSIDERED AS NEW PLAN☒ AMENDMENTCOMPLETE BLOCKS 6 THRU 10 IF THIS IS AN AMENDMENT (*Separate transmittal for each amendment*)

6. FEDERAL STATUTE/REGULATION CITATION

Title 42 § CFR 447 Subpart B & C

7. FEDERAL BUDGET IMPACT

a. FFY 18/19 \$ 11,000,000b. FFY 19/20 \$ 33,000,000

8. PAGE NUMBER OF THE PLAN SECTION OR ATTACHMENT

Supplement 4 to Attachment 4.19-D pages 20, 21, 23,
249. PAGE NUMBER OF THE SUPERSEDED PLAN SECTION
OR ATTACHMENT (*If Applicable*)Supplement 4 to Attachment 4.19-D pages 20,
21, 23, 24

10. SUBJECT OF AMENDMENT

Extends the Quality and Accountability Supplemental Payment program to July 31, 2020 and revises quality measures.

11. GOVERNOR'S REVIEW (*Check One*)☐ GOVERNOR'S OFFICE REPORTED NO COMMENT☒ OTHER, AS SPECIFIED☐ COMMENTS OF GOVERNOR'S OFFICE ENCLOSED☐ NO REPLY RECEIVED WITHIN 45 DAYS OF SUBMITTAL

12. SIGNATURE OF STATE AGENCY OFFICIAL

16. RETURN TO

Department of Health Care Services

Attn: Director's Office

P.O. Box 997413, MS 0000

Sacramento, CA 95899-7413

13. TYPED NAME

Mari Cantwell

14. TITLE

State Medicaid Director

15. DATE SUBMITTED

September 27, 2019

FOR REGIONAL OFFICE USE ONLY

17. DATE RECEIVED

18. DATE APPROVED

PLAN APPROVED - ONE COPY ATTACHED

19. EFFECTIVE DATE OF APPROVED MATERIAL

20. SIGNATURE OF REGIONAL OFFICIAL

21. TYPED NAME

22. TITLE

23. REMARKS

For Box 11 "Other, As Specified," please note: The Governor's Office does not wish to review the State Plan Amendment.

IX. Quality and Accountability Supplemental Payment

- A. For the rate years beginning August 1, 2018 and August 1, 2019, the Department will develop and implement the Skilled Nursing Facility Quality and Accountability Supplemental Payment (QASP) System. This program provides supplemental reimbursement for FS/NF-Bs, including FS/adult subacute facilities, that improve the quality of care rendered to its residents and would be in addition to the rate of payment FS/NF-Bs receive under the current reimbursement methodology.
- B. The Department, in consultation with California Department of Public Health (CDPH) and representatives from the long-term care industry; organized labor; and consumers; has developed a three tiered scoring methodology, with improvement scoring, for supplemental payments. The Minimum Data Set data file is obtained from the Centers for Medicare & Medicaid Services (CMS). The Department has a data use agreement with the Health Services Advisory Group for such purposes.
- 100 points are divided among the measurements with point values distributed for each quality indicator.

Measurement Area/Indicator	Possible Points:
Minimum Data Set Clinical	100.00
Physical Restraints Measurement Area	Monitor-only, not scored
Immunizations Measurement Area	12.5
Urinary Tract Infection Measurement Area	12.5
Control of Bowel or Bladder Measurement Area	12.5
Self-Reported Moderate to Severe Pain Measurement Area	12.5
Activities of Daily Living Measurement Area	12.5
California-specific Antipsychotic Medication Measurement Area	12.5
30-day SNF Rehospitalization Measurement Area	12.5
Staff Retention Measurement Area	12.5
Total	100

- A facility's score for each indicator is as follows: a facility's performance is less than statewide average: zero points; at or above statewide average, up to but not including 75th percentile: half points; at or above the 75th percentile: full points. Indicators may be added or removed in the future, subject to state and CMS approval.

The formula for determining the Tier 2 and Tier 3 per diems is as follows:

$$\text{Total pool} = (\text{Aggregate Tier 2 Medi-Cal bed days}^* \times \text{Tier 2 per diem}) + (\text{Aggregate Tier 3 Medi-Cal bed days}^* \times 1.5 \times \text{Tier 2 per diem})$$

$$\text{Tier 3 per diem} = \text{Tier 2 per diem} \times 1.5$$

* Medi-Cal bed days total for the audit period includes Fee-For-Service and managed care days

The Department will utilize audited skilled nursing Medi-Cal Fee-For-Service and managed care bed days for determining payment amounts. The audited skilled nursing bed days are drawn from the audit reports used to establish 2018/19 and 2019/20 Fee-For-Service per diem rates. Note that any facility that does not have any Medi-Cal Fee-For-Service days from audit period would not be included in the above computation and will not receive this payment.

will receive a supplement payment equal to the improvement per diem times its number of Medi-Cal days (including Fee-For-Service and managed care).

The Medi-Cal days are derived from the same source as Medi-Cal days in paragraph B.6. Note that any facility that does not have any Medi-Cal Fee-For-Service days in the audit period would not be included in the above computation and will not receive this payment.

8. The aggregate supplemental payment amount for the 2018/19 rate year will be funded by a pool of \$88,000,000, of which \$4,000,000 will be used to fund the delayed payment pool. The aggregate supplemental payment amount for the 2019/20 rate year will be funded by a pool of \$88,000,000, of which \$4,000,000 will be used to fund the delayed payment pool. Ninety (90) percent of the remaining amount will be used to compute the Tier 2 and 3 per diems in paragraph B.6, and the remaining ten (10) percent will be used to compute the improvement per diem in paragraph B.7. Annually, the pool amounts will be updated in the state plan and will be based on funds derived from the general fund related to setting aside 1% of the weighted average Medi-Cal per diem rate, plus the savings from the Professional Liability Insurance being applied at the 75th percentile and the administrative penalties collected for facilities' failure to meet the nursing hours per patient day requirement, minus administration costs.
9. The 2018/19-delayed payment pool will be used to fund delayed QASP payments which are made after the primary payment, but before June 30, 2020. The 2019/20 delayed payment pool will be used to fund delayed QASP payments which are made after the primary payment, as long as state funds remain available and such payments are allowed by state law but before June 30, 2021.

An example of a delayed payment would be where a facility was originally determined to be ineligible in accordance with paragraph C.a, at the time of primary payment, but such determination was later successfully appealed by the facility within the above timeline. Delayed supplemental or improvement payments will be made on a per diem basis at the respective per diem rate established by the respective rate year calculation. No rate year's per diem calculations will be altered by delayed payments, and no payments originally made to other facilities will be affected by delayed payments. A facility eligible for a delayed payment will receive the established Tier 2 or Tier 3 per diem, based on its own quality of care score. A facility eligible for a delayed payment will receive the established improvement per diem, if its improvement score ranks in the top 20th percentile when included in the ranking of all eligible facilities. Any remaining funds from the delayed payment pool will be applied to the following rate year's aggregate supplemental payments amount. If the amount in the delayed pool is insufficient to pay all computed delayed payments for the current Fiscal Year, additional funds will be made available by deducting from next Fiscal Year's total payment pool so that all facilities eligible for a delayed payment will be paid their computed payments in full.

C. For each applicable rate year beginning August 1, 2019, the Department will pay an annual lump sum Medi-Cal supplemental payment (as computed in paragraphs B.6 and B.7 above), by April 30th of the applicable rate year, (and delayed payments by June 30th of the year following the end of the applicable rate year as provided in paragraph 9 on page 23), to eligible skilled nursing facilities, based on the following performance measures as specified in W&I Code Section 14126.022 (i), and developed by the Department in coordination with CDPH:

1. Immunizations Measurement Area
 2. Urinary Tract Infection Measurement Area
 3. Control of Bowel or Bladder Measurement Area
 4. Self-Reported Moderate to Severe Pain Measurement Area
 5. Activities of Daily Living Measurement Area
 6. California-specific Antipsychotic Medication Measurement Area
 7. 30-day SNF Rehospitalization Measurement Area
 8. Staff Retention Measurement Area
- a. The Department will determine a facility ineligible to receive supplemental payments if the facility fails to meet the following minimum qualifying criteria:
- i. A facility fails to timely provide supplemental data as requested by the Department.
 - ii. CDPH determines that a skilled nursing facility fails to meet the nursing hours per patient per day requirements pursuant to Section 1276.5 of the Health and Safety Code.
 - iii. For the performance period, facility has Class AA/A citations. These citations are issued due to serious harm or death of a resident.
 - iv. For the audit period, facility does not have any Medi-Cal bed days. Furthermore, facility must have Medi-Cal Fee-For-Service bed days in the payment period in order to receive a Medi-Cal Fee-For-Service supplemental payment.